## TAXPAYER REFUND ACT/Debt Reduction Only, No Tax Relief

SUBJECT: Taxpayer Refund Act of 1999 . . . S. 1429. Roth motion to table the Hollings motion to recommit with instructions.

## **ACTION: MOTION TO TABLE MOTION TO RECOMMIT AGREED TO, 65-35**

SYNOPSIS: As reported, S. 1429, the Taxpayer Refund Act of 1999, will give back to the American people \$792 billion of the \$3.3 trillion in surplus taxes that the Congressional Budget Office (CBO) has projected that the Federal Government will collect over the next 10 years. The projection is based on assumptions of 2.4-percent average annual growth in the economy, no growth in discretionary spending after 2002, and entitlement spending growth as required under current law. Approximately \$1.9 trillion of the surpluses will be Social Security surpluses (Republicans have been attempting to defeat a Democratic filibuster of a proposal to protect those surpluses from being spent; see vote Nos. 90, 96, 166, 170, 193, and 211). After protecting the Social Security surpluses and providing tax relief of \$792 billion, \$505 billion will remain for additional spending or debt reduction. The average growth rate over the past 50 years has been 3.4 percent. The current growth rate is around 4 percent. If the 3.4-percent average rate is maintained for the next 10 years, then (using the CBO rule-of-thumb chart from Appendix C of the January 1999 Economic and Budget Outlook) the surplus will be roughly \$4.9 trillion, not \$3.3 trillion. Key tax relief provisions include that the bottom tax rate will be lowered to 14 percent and expanded (providing \$297.5 billion in tax relief over 10 years) and the tax burden on families will be cut (providing \$221.7 billion in tax relief). Tax relief will also be given to encourage saving for retirement, to make education and health care more affordable, to lower death taxes, and to lower taxes on small businesses.

**The Hollings motion to recommit** with instructions would instruct the Finance Committee to report the bill back within 3 days with an amendment "to defer" all tax relief and to apply any surplus that accrues to debt reduction.

All votes after vote No. 233 were on amendments or motions that were made after all debate time had expired. However, 2 minutes of debate were allowed before each vote by unanimous consent, some statements were inserted in the record, and some amendments and motions were debated prior to being offered or made. Senator Roth moved to table the Hollings motion. Generally,

(See other side)

YEAS (65)			NAYS (35)			NOT VOTING (0)	
Republicans Democrats (54 or 98%) (11 or 24%)		Republicans	Democrats		Republicans	Democrats	
		(11 or 24%)	(1 or 2%)	(34 or 76%)		(0)	(0)
Abraham Allard Ashcroft Bennett Bond Brownback Bunning Burns Campbell Chafee Cochran Collins Coverdell Craig Crapo DeWine Domenici Enzi Fitzgerald Frist Gorton Gramm Grams Grassley Gregg Hagel Hatch	Helms Hutchinson Hutchison Inhofe Jeffords Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob (I) Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Warner	Bayh Bingaman Breaux Kennedy Kerrey Kerry Kohl Landrieu Schumer Torricelli Wyden	Voinovich	Akaka Baucus Biden Boxer Bryan Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Edwards Feingold Feinstein Graham Harkin	Hollings Inouye Johnson Lautenberg Leahy Levin Lieberman Lincoln Mikulski Moynihan Murray Reed Reid Robb Rockefeller Sarbanes Wellstone	EXPLANAT 1—Official F 2—Necessari 3—Illness 4—Other  SYMBOLS: AY—Annour AN—Annour PY—Paired I	nced Yea nced Nay Yea

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those favoring the motion to table opposed the motion to recommit; those opposing the motion to table favored the motion to recommit.

## **Those favoring** the motion to table contended:

We are following Federal Reserve Chairman Greenspan's advice in this bill. He said his preference would be to use the surpluses for debt reduction, but if the choice were only to give it back in tax relief or spend it, it would be much better to pursue the latter course. As a practical, political reality, we believe that we are faced with precisely that choice. We have not even been able to break a Democratic filibuster against spending the Social Security surpluses (yet), so we do not know how we would could possible protect non-Social Security surpluses from being spent instead of used to reduce the debt. Agreeing to this amendment would not result in one red cent being used for debt reduction; instead, it would result in no tax relief and more than \$1 trillion in new Federal spending. The Federal Government is already too big and the American people are already overtaxed. We do not need to make either of those problems any worse. There is already very broad agreement that some tax refund of the surpluses is in order. This bill will provide nearly \$800 billion; a bipartisan amendment to give \$500 billion in tax relief was extensively discussed and then withdrawn; an amendment supported by Democrats to give \$300 in tax relief was debated and rejected; President Clinton has indicated he will accept giving about \$250 million in tax relief. Clearly there is broad agreement that tax relief should be provided. Therefore, we are confident that this amendment will be rejected by a wide margin.

## **Those opposing** the motion to table contended:

Federal Reserve Board Chairman Greenspan testified that he thought that any surpluses that accrue over the next 10 years should be used to reduce the national debt. Our colleagues on both sides of the aisle like to quote Chairman Greenspan. The Hollings motion gives them a chance to follow his sagacious advice.